## Client Update: Singapore 2017 AUGUST

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## Highlights of China's 2017 Foreign Investment Catalogue

#### Introduction

On 28 June 2017, the PRC National Development and Reform Commission ("NDRC") and the PRC Ministry of Commerce ("MOFOCM") jointly released a revised Catalogue for the Guidance of Foreign Investment Industries (2017 Revision) ("2017 Catalogue"), which came into effect from 28 July 2017.

This is the seventh revision to the Catalogue since it was first issued in 1995. The 2017 Catalogue reflects the intention of the State Council<sup>1</sup> to improve the investment environment, further loosen the requirements for market access in the service, manufacturing and mining industries, and to adopt a "negative list" management approach on a nationwide basis. There are three major amendments to the 2015 version, which are detailed as follows:

### Structural Changes

All the previous versions of the Catalogue classify foreign investment projects in China into three categories, i.e., "encouraged", "restricted" and "prohibited", for approval and incentive purposes. Any activity or sector not included in the Catalogue is considered "permitted" in principle.

The 2017 Catalogue has adjusted the previous structure and changed it to include the following two main parts:

- (a) Encouraged Foreign Investment Industrial Catalogue; and
- (b) Special Administrative Measures on Foreign Investment Access to China (Negative List), which is formulated on the following basis:
  - (i) It includes the activities and sectors in the encouraged category, subject to limitations on foreign equity ownership;
  - (ii) It includes the restricted category;
  - (iii) It includes the prohibited category; and
  - (iv) It excludes the restrictive measures which apply to both foreign investments and domestic investments.

<sup>&</sup>lt;sup>1</sup> Several Opinions of the State Council on Building a New and Open Economic System (中共中央 国务院关于构建开放型经济新体制的若干意见); Notice from the State Council on Several Measures for Opening Wider to the Outside World and the Active Utilization of Foreign Investment (国务院关于扩大对外开放积极利用外资若干措施的通知)



# Client Update: Singapore 2017 AUGUST



#### Regional

From the effective date of the 2017 Catalogue, China enters an era of guiding foreign investment based on the Negative List on a nationwide basis. Therefore, the Negative List will apply to all the regions in China except for the free trade zones approved by the government, while such free trade zones will follow a separate version of the negative list created for the free trade zones.

### **New Investment Opportunities**

The number of restrictive measures in the 2017 Catalogue has been substantially reduced from 93 to 63. The list of sectors that completely ban foreign investment has also been shortened from 36 to 28. The new investment opportunities include, *inter alia*, the following:

#### A. <u>Service Industry</u>

No.	Item	Changes
(1)	Highway passenger transportation 公路旅客运输	From "restricted" to "permitted"
(2)	Ocean shipping tally 外轮理货	From "restricted" to "permitted"
(3)	Credit investigation and rating services 资信调查与评级服务	From "restricted" to "permitted"
(4)	Accounting and auditing 会计、审计	From "encouraged" to "permitted"; The nationality requirement for the principal partner has been removed.

#### B. <u>Manufacturing Industry</u>

No.	Item	Changes
(1)	Processing of edible oils and fats from soybeans, rapeseeds, peanuts, cottonseeds, camellia seeds, sunflower seeds, palms, etc. (Chinese parties as the controlling shareholders), processing of rice, flour and raw sugar, and deep processing of corn 豆油、菜籽油、花生油、棉籽油、茶籽油、葵花籽油、棕榈油等食用油脂加工(中方控股),大米、面粉、原糖加工,玉米深加工	From "restricted" to "permitted; The limitation on the ownership of shares has been lifted.

# Client Update: Singapore 2017 AUGUST



### Regional

(2)	Production of biological liquid fuels (ethanol fuel and biodiesel) 生物液体燃料(燃料乙醇、生物柴油)生产	From "restricted" to "permitted"
(3)	Rail transportation equipment 轨道交通运输设备	From "encouraged" to "permitted"; The limitation on the ownership of shares has been lifted.
(4)	Manufacturing and research and development of automotive electronic bus network technologies 汽车电子总线网络技术的制造与研发	From "encouraged" to "permitted"; The limitation on the ownership of shares has been lifted.
(5)	Manufacturing and research and development of electronic controllers for electric power steering systems 电动助力转向系统电子控制器的制造与研发	No longer limited to Chinese-foreign equity joint ventures
(6)	Manufacturing of motorcycles 摩托车制造	From "restricted" to "permitted"; The limitation on the ownership of shares has been lifted; The limitation that "the same foreign investor may establish no more than two joint ventures in China that undertake production of the same kinds (classes of motorcycles) of whole automobile products" has been lifted.
(7)	Manufacturing and repair of marine engineering equipment (including modules)  海洋工程装备(含模块)制造与修理	From "encouraged" to "permitted"; The limitation on the ownership of shares has been lifted.
(8)	Manufacturing of low and medium-speed diesel engines of vessels and bent axles (Chinese parties as the controlling shareholders) 船舶低、中速柴油机及曲轴的制造(中方控股)	From "encouraged" to "permitted"; The limitation on the ownership of shares has been lifted.
(9)	Design and manufacturing of civil satellites, and manufacturing of civil satellite payloads 民用卫星设计与制造、民用卫星有效载荷制造	The limitation on the ownership of shares has been lifted.
(10)	Smelting of rare metals including, but not limited to, tungsten, molybdenum, tin (excluding tin compounds) and antimony	From "encouraged" to "permitted"

# Client Update: Singapore 2017 AUGUST



#### Regional

(including a sulphides)	intimony oxides and antimony	
钨、钼、锡	( <b>锡</b> 化合物除外) <b>锑</b> (含氧化	
<b>锑</b> 和硫化 <b>锑</b>	)等稀有金属冶 <b>炼</b>	

#### C. Mining Industry

No.	Item	Changes
(1)	Exploration and exploitation of unconventional oil and gas, such as oil shale, oil sand and shale gas. 油页岩、油砂、页岩气等非常规油气勘	From "restricted" to "permitted"; No longer limited to Chinese-foreign equity or contractual joint ventures
	探、开 <b>发</b>	
(2)	Exploration and exploitation of noble metals (gold, silver, and platinum group) 贵金属(金、银、铂族)勘查、开采	From "restricted" to "permitted"
(3)	Exploitation and ore dressing of lithium	From "restricted" to "permitted"
	<b>锂矿</b> 开采、 <b>选矿</b>	

#### D. Other Industries

No.	Item	Changes
(1)	Construction and operation of large-scale agricultural product wholesale markets 大型农产品批发市场建设、经营	From "restricted" to "permitted"
(2)	Construction and operation of comprehensive water control projects 综合水利枢纽的建设、经营	From "encouraged" to "permitted"; The limitation on the ownership of shares has been lifted.

#### E. <u>Newly-encouraged Industries</u>

In addition to the above changes, the 2017 Catalogue adds six new industries to the "encouraged" category:

- (a) Manufacturing of intelligent emergency medical rescue devices;
- (b) R&D and manufacturing of virtual reality (VR) and augmented reality (AR) devices;
- (c) Establishment and operation of city parking facilities;
- (d) Development and manufacturing of key components for 3D printing devices;
- (e) Construction of hydrogen refueling stations; and
- (f) Manufacturing of hydrographic monitoring sensors.

# Client Update: Singapore 2017 AUGUST



Regional

#### **New Investment Restrictions**

While the Catalogue relaxes restrictions in a variety of industries, certain industries (e.g. general aviation and banking) face tighter regulation with the update. Additionally, the following industries now fall under the "prohibited" category on the Negative List:

- (a) Aerial photography mapping;
- (b) Editing and publishing of books, newspapers, and periodicals;
- (c) Editing, publishing, and production of audio-visual products and electronic publications;
- (d) Radio, television video-on-demand businesses, and satellite television broadcasters receiving facility installation services;
- (e) Internet public information services; and
- (f) Research institutes of humanities and social sciences.

#### **Impact**

According to the Negative List and the Interim Measures for Administering the Record-filing of Establishments and Modification of Foreign-invested Enterprises, foreign investment into industries which are not on the Negative List only needs to be filed with the local agency of MOFCOM instead of obtaining an approval, except for roundtrip investment by domestic companies, enterprises and individuals.

Notwithstanding the above, we would like to highlight that since the Negative List has removed the sectors subject to the same restrictions for foreign investments and domestic investments from the 2017 Catalogue as they are no longer considered foreign-specific measures for market access, foreign investors cannot only rely on the Negative List to judge whether foreign investment is allowed. For example, the construction and operation of large theme parks requires approval for both foreign and domestic investments; the construction of golf courses and villas, projects endangering the safety and performance of military facilities as well as the gambling and lottery industry and pornography industry are prohibited for both foreign and domestic investments.

Therefore, it is advisable to have a proper consultation with lawyers experienced in foreign investment into China before entering the China market.

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# Client Update: Singapore 2017 AUGUST



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2017 AUGUST



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## Client Update: Singapore 2017 AUGUST

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