Client Update: Singapore 2017 MAY



Technology, Media & Telecommunications

Draft Measures on Transfer of Personal and Important Data out of China Released

Introduction

On 11 April 2017, the Cyberspace Administration of China ("CAC") released a highly anticipated draft of the Measures on Security Assessment of the Cross-Border Transfer of Personal Information and Important Data (the "Draft Measures") for public comments, for a period of one month until 11 May 2017. The Draft Measures were released pursuant to the Cybersecurity Law ("CSL"), which takes effect from 1 June 2017.

Scope of the Draft Measures

Under Article 37 of the CSL, operators of critical information infrastructure ("CII") are required to store personal information and important data collected and generated during their operations in the People's Republic of China ("PRC") within the country itself, and if such data needs to be transferred overseas, to obtain a security assessment from the authorities prior to such transfer ("the Data Localisation Requirement").

However, Article 2 of the Draft Measures extends the scope of the Data Localisation Requirement to cover network operators. This means that network operators whose operation span across the PRC and other countries, but who are not CII operators, are nevertheless subject to the Data Localisation Requirement.

What data has to be localised?

The Data Localisation Requirement applies to two types of data:

- personal information data, whether stored electronically or otherwise, from which an individual may be (a) identified either on its own or together with other data; and
- (b) important data - data which is closely conncted with national security, economic development and public interest.

In particular, the definition of "important data" under the Draft Measures remains ambiguous and open to interpretation, and does not clearly define the scope of obligations of network operators under the Data Localisation Requirement.

Separately, prior to any cross-border transfer of any personal data regulated under the CSL, the network operator concerned must notify the individual to whom such data relates, the purpose, scope, content, recipient and country of such transfer, and obtain the consent of the individual for the transfer.

What are the factors to be considered in a security assessment?

Article 7 of the Draft Measures imposes an obligation on network operators to carry out self-assessments for all cross-border transfers of data and to take responsibility for the results of its self-assessments. In carrying out a



Client Update: Singapore

2017 MAY



Technology, Media & Telecommunications

security assessment of the relevant data to be transferred overseas, the network operator should place heavier weight on the following factors (Article 8 of the Draft Measures):

- (a) the necessity of the cross-border transfer;
- (b) in relation to personal data, the amount, scope, type, sensitivity of such data as well as whether the individual to whom the data relates has given his or her consent for the transfer;
- (c) in relation to important data, the amount, scope, type and sensitivity of such data;
- (d) the security measures taken by and the ability of the recipient to protect the transferred data, as well as the cybersecurity landscape of the country in which the recipient is located;
- (e) the possibility of unauthorised disclosure, destruction, alteration and misuse of data transferred overseas, and other similar risks;
- (f) the potential risks to national security, public interest and personal interest that the cross-border transfer of data may bring; and
- (g) other important factors.

In any event, Article 11 of the Draft Measures prohibits the cross-border transfer of personal data and important data in the following circumstances:

- (a) the individual to whom the data relates has not consented to the transfer or his or her personal interests may be jeopardised by the transfer;
- (b) the transfer of data may result in risks to the politics, economy, technology and national defence of the PRC, or can potentially undermine national security or public interest; and
- (c) other circumstances as prescribed by the relevant authorities, including the CAC.

Article 12 of the Draft Measures requires network operators to conduct self-assessments at least once a year, and to report the results of such self-assessments to the sectoral regulator or the CAC. In particular, where there are changes to content of the data to be transferred, or significant changes to the purpose, scope, amount and type of data, or when the recipient is involved in any major data security breach incident, the network operator should conduct a timely reassessment of the security of the cross-border transfer of data.

When should you request for the relevant authorities to conduct the security assessment?

Where the data to be transferred out of the PRC meets one or more of the following criteria, the network operator concerned will have to request for the relevant sectoral regulator or the CAC to conduct a security assessment of the data transfer:

- (a) the data to be transferred contains the personal data of 500,000 or more individuals;
- (b) the amount of data exceeds 1000 gigabytes;

Client Update: Singapore 2017 MAY



Technology, Media & Telecommunications

- (c) the data includes information relating to nuclear facilities, biochemical, national defence, population and health, major projects or events, marine environment and sensitive geographical information;
- (d) the data contains information on loopholes in the basic data infrastructure, data security and other cybersecurity related information;
- (e) personal information or important data is being transferred overseas by a CII operator; and
- (f) other relevant circumstances relating to national security and public interest, as prescribed by the sectoral regulator or the CAC.

Conclusion

The Draft Measures, which extend the scope of application of the Data Localisation Requirements, impose an onerous burden on network operators to ensure that any transfer of personal data and important data out of the PRC is justified and secure. In this regard, it is hoped that after the public consultation, the CAC will be able to provide a clearer definition of what constitutes important data under the CSL, so that network and CII operators can precisely define the scope of their obligations, assess the potential risks and formulate suitable business strategies to comply with the new legislative requirements.

In relation to the obligation to conduct regular self-assessments on the cross-border transfer of data, network operators are reminded give sufficient consideration to the relevant factors prescribed under the Draft Measures, and when in doubt, to seek assistance from professional advisors in conducting these assessments.

Client Update: Singapore 2017 MAY



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ASEAN Economic Community Portal

The launch of the ASEAN Economic Community ("AEC") in December 2015, businesses looking to tap the opportunities presented by the integrated markets of the AEC can now get help a click away. Rajah & Tann Asia, United Overseas Bank and RSM Chio Lim Stone Forest, have teamed up to launch "Business in ASEAN", a portal that provides companies with a single platform that helps businesses navigate the complexities of setting up operations in ASEAN.

By tapping into the professional knowledge and resources of the three organisations through this portal, small- and mediumsized enterprises across the 10-member economic grouping can equip themselves with the tools and know-how to navigate ASEAN's business landscape. Of particular interest to businesses is the "Ask a Question" feature of the portal which enables companies to pose questions to the three organisations which have an extensive network in the region. The portal can be accessed at http://www.businessinasean.com.

Client Update: Singapore

2017 MAY



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Client Update: Singapore 2017 MAY



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